



County of Sacramento

September 24, 2019

The Honorable David F. De Alba, Presiding Judge
Sacramento County Superior Court
720 Ninth Street, Department 47
Sacramento, CA 95814

Re: Sacramento County Grand Jury 2018-19 Final Report

Dear Judge De Alba:

Enclosed is a copy of the Sacramento County response to the 2019 recommendations contained in the 2018-19, Grand Jury Final Report. The Board of Supervisors, at their meeting on September 24, 2019, approved this report.

If you have any questions, please contact me at (916) 874-8150.

Respectfully,

A handwritten signature in blue ink that reads "Florence Evans".

Florence Evans, Clerk
Board of Supervisors

FE/js

cc: Becky Castaneda, Grand Jury Coordinator

Enclosures: Executed Board Material

SEP 24 2019
BY *Alexandra Jones*
Clerk of the Board

For the Agenda of:
September 24, 2019

To: Board of Supervisors

Through: Navdeep S. Gill, County Executive

From: Britt E. Ferguson, Chief Fiscal Officer
Office of Budget and Debt Management

Subject: Response To The 2018-19 Grand Jury Final Report

District(s): All

RECOMMENDED ACTION

1. Adopt the attached reports as Sacramento County's response (to the findings and recommendations) contained in the 2018-19 Grand Jury Final Report.
2. Direct the Clerk of the Board to forward a copy of the Board Letter and responses to the Presiding Judge of the Superior Court no later than September 28, 2019.

BACKGROUND

Each year the Sacramento County Grand Jury concludes its work and releases its Final Report, typically the last week in June. The report, which can address a variety of activities, functions, and responsibilities of government, typically contains findings and recommendations with a response specifically directed to the Presiding Judge of the Superior Court.

The form of the County's responses as required by Penal Code section 933.05 is as follows:

As to each Grand Jury finding, the responding person or entity shall indicate one of the following:

1. *The respondent agrees with the finding.*
2. *The respondent disagrees wholly or partially with the finding in which case the response shall specify the portion of the finding that is disputed and shall include an explanation of the reasons.*

As to each Grand Jury recommendation, the responding person or entity shall report one of the following actions:

1. The recommendation has been implemented, with a summary regarding the implemented action.
2. The recommendation has not yet been implemented, but will be implemented in the future, with a timeframe for implementation.
3. The recommendation requires further analysis, with an explanation and the scope and parameters of an analysis or study, and a timeframe for the matter to be prepared for discussion by the officer or head of the agency or department being investigated or reviewed, including the governing body of the public agency when applicable. This timeframe shall not exceed six months from the date of the publication of the Grand Jury report.
4. The recommendation will not be implemented because it is not warranted or is not reasonable, with an explanation.

If a finding or recommendation of the grand jury addresses budgetary or personnel matters of a county agency or department headed by an elected officer, both the agency or department head and the board of supervisors shall respond if requested by the grand jury, but the response of the board of supervisors shall address only those budgetary or personnel matters over which it has some decision making authority. The response of the elected agency or department head shall address all aspects of the findings or recommendations affecting his or her agency or department.

The 2018-19 Grand Jury Final Report contained three (3) reports on issues pertaining directly to the County that requires a response. The reports, (1) *Addressing Homeless in Sacramento County: An Extraordinary Community Challenge*, (2) *Does the Sacramento County Board of Supervisors have Effective Oversight Of Elective Officers*, and (3) *Recreational Marijuana: Growing Health Crisis For Sacramento County Youth*, required county responses from the Board of Supervisors, and the Health Services Department. The County of Sacramento has 90 days to respond to the Grand Jury.

The report (2) *Does the Sacramento County Board of Supervisors have Effective Oversight Of Elective Officers*; the Assessor, the District Attorney, and the Sheriff were invited to respond, and have 60 days to respond if they choose to do so.

The Board of Supervisors has been selected to respond to *Addressing Homeless in Sacramento County: An Extraordinary Community Challenge*, and *Does the Sacramento County Board of Supervisors have Effective Oversight Of Elective Officers?* On September 10, 2019 the Board discussed revising of the Grant Jury Report, and those changes have been reflected in "red" in the attached documents. Staff recommends that the report be forwarded to the Presiding Judge no later than September 28, 2019.

The web link to the full Grand Jury report is <http://www.sacgrandjury.org/reports/reports.asp>.

FINANCIAL ANALYSIS

Departments contributing to this report absorbed incurred costs within their respective budgets.

Attachment(s):

ATT - 1 Homelessness (Clean)

ATT - 2 Homelessness (Strikethrough)

ATT - 3 Oversight of Elected Officials (Clean)

ATT - 4 Oversight of Elected Officials (Strikethrough)

ATT - 5 Recreational Marijuana Health Crisis (Clean)

ATT - 6 Recreational Marijuana Health Crisis (Strikethrough)

Addressing Homeless in Sacramento County: An Extraordinary Community Challenge

Finding 1. There is no formal organizational model used by the community of organizations that will ensure the most effective use of the critical resources available to address homelessness in Sacramento County.

Board of Supervisors Response:

The Board of Supervisors disagrees partially with this finding.

It should be noted that "formal organizational structure" is understood to mean a single structure. The Grand Jury Report also calls this "working organizational structure", "responsive organizational model" "new organizational model" and a "lead entity that is actively supported by the leadership of both public and private sector organizations in County homelessness and be appropriately empowered". The report makes two preliminary suggestions: a joint powers agency or a new partnership made up of Funders Collaborative, Continuum of Care (CoC) Advisory Board, and a new entity comprised of elected leaders to be the "lead agency".

It is a strength of our community that there are unique and significant contributions and investments in homelessness solutions from each of the cities within the county, the County of Sacramento, the Sacramento City and County Continuum of Care and Sacramento Steps Forward, and the Sacramento Housing and Redevelopment Agency. Sacramento County is geographically large as well as diverse in community character and leadership. Recognizing that elected representatives will always retain accountability to their constituents and for ensuring effective and efficient public investments, we should view this ownership and involvement as a strength that we can build on. We also recognize the diversity of public and private agencies and systems (Child Protective Services, Adult Protective Services, criminal justice, primary health, behavioral health, law enforcement, income benefits, employment, homeless services) that are involved in solutions and use their specific expertise within their systems and populations to impact homelessness. We note that, even in communities with a homeless service joint power authority, we see significant involvement of multiple entities in homelessness policy, programs and implementation; for example, the City and County of Los Angeles each implement robust homeless strategies outside of the joint powers homeless agency, Los Angeles Homeless Services Agency.

Addressing Homeless in Sacramento County: An Extraordinary Community Challenge

We also note the important coordinating role of the Sacramento City and County Continuum of Care and Sacramento Steps Forward, as the CoC Collaborative Applicant and HMIS Lead, under the federal Continuum of Care Program and the Homeless Emergency Assistance and Rapid Transition to Housing (HEARTH) Act of 2009 to bring together diverse stakeholders to plan for a comprehensive homeless system, to build a common vision, and to inform public and private investments through stakeholder engagement, system evaluation, and promotion of evidenced-based practices.

As noted in the Grand Jury Report, the Sacramento County Homeless Plan adopted by the Board of Supervisors and the Sacramento Continuum of Care Advisory Board in late 2018 identified several persistent challenges, including the lack of a single system vision or oversight. The Plan noted that the lack of a single or shared structure makes it more challenging for decision makers to share a common vision, coordinate investments, oversee implementation, and track progress and impacts (page 25). To address this challenge, Key Focus Area #6, "Strengthen System Leadership, Capacity, and Accountability" identified a variety of strategies and activities intended to cultivate a shared system, develop shared goals and build a the capacity for coordinated and aligned decision-making. These strategies and activities are discussed in more detail below and *may* include a recommendation for new or reorganized structures.

In addition, Sacramento Steps Forward has recently held discussions with County staff and the various cities within the County on the possible formation of a Homeless Policy Council. This group will be primarily composed of elected officials from those jurisdictions. The council would meet to provide leadership on countywide homeless issues, and to promote information sharing and alignment of policies and programs. This proposal may soon be shared with the Board of Supervisors for their consideration.

Recommendation 1. The community of organizations working to address homelessness in Sacramento County should initiate a process during Fiscal Year 2019-20 to identify an organizational model that will be responsive to needs expressed by the community. This process should be coordinated by the five primary organizations providing resource to the homelessness effort.

Board of Supervisor's Response:

The recommendation requires further analysis.

Addressing Homeless in Sacramento County: An Extraordinary Community Challenge

Sacramento County appreciates the intent of the Sacramento Grand Jury to improve coordination of the organizations working to impact homelessness. In this regard, we propose to implement the strategies and activities identified under Key Focus Area #6 of the Sacramento County Homeless Plan which more broadly address the identified challenges and will strengthen our homeless system leadership, capacity, and accountability. Strategies and activities are intended to cultivate a shared vision for the homeless system, develop shared goals, and build a structure for coordinated and aligned decision making to implement the plan and accelerate progress. One of the 22 activities in this focus area (Activity 27e) is an evaluation of the effectiveness of the current structure and leadership, including recommendations to strengthen, modify and or replace the existing collaborative structures with a united governance and accountability approach. The County is identified as the Lead but will work with multiple partners to implement this activity.

The six specific strategies under Key Focus Area #6 are listed below to demonstrate the range and depth of strategies beyond modifying organizational structure. The five entities identified by the Grand Jury are included as leads or partners in addition to other organizations.

Strategy 24. Assess, improve and expand Coordinated Entry, leveraging CESH resources to support the work.

- These activities will improve how persons experiencing homelessness access services and are prioritized and matched for housing. It also seeks to increase housing resources under coordinated entry.

Strategy 25. Use HMIS data to evaluate and report on program and system outcomes.

- These activities will improve use of Homeless Management Information System data to understand program and system performance across funders and agencies. It also analyzes gaps based on population, services and how they are utilized.

Strategy 26. Explore creating a framework or pilot for cross-departments data sharing across mainstream systems that serve people who are experiencing homelessness.

- These activities will improve care coordination at a client level and data sharing across systems.

Addressing Homeless in Sacramento County: An Extraordinary Community Challenge

Strategy 27. Define system goals and create a system map.

- These activities will map system resources and functioning (how the services are related and how clients can access and expect to exit homelessness) and their intersection with other major systems interacting with the population.

Strategy 28. Define, develop, and strengthen coordination, governance, and leadership roles to align efforts of key players at all levels.

- These activities create the Funders Collaborative across public and private funders, engage political leadership and strengthen provider tables and training. **This strategy includes assessing current structure and leadership and recommending ways to strengthen, modify and/or replace.**

Strategy 29. Adopt and implement a collaborative communication plan.

- These activities will improve communication among stakeholders and with citizens to share progress and activities and to receive regular community feedback and input.

Status reports on implementation of all strategies and activities will be shared with the Board of Supervisors and broader community in winter 2019/2020, and on an annual basis.

Finding 2. The leaders and workers in the community of organizations actively working to address the challenges presented by homelessness in Sacramento County have demonstrated an impressive level of both dedication and competence in assisting and supporting the County's homeless population.

Board of Supervisors Response:

The Board of Supervisors agrees with this finding

Finding 3. A County of Sacramento Homeless Plan to secure NPLH funds was recently developed by the County and adopted by the Board of Supervisors. The plan presents a significant initial strategic direction for addressing homelessness in Sacramento County and many of the organizations providing services and programs for the homeless collaborated

*Addressing Homeless in Sacramento County: An Extraordinary Community
Challenge*

with the County on the plan's development and support its direction and implementation.

Board of Supervisors Response:

The Board of Supervisors agrees with this finding.

Addressing Homeless in Sacramento County: An Extraordinary Community Challenge

Finding 1. There is no formal organizational model used by the community of organizations that will ensure the most effective use of the critical resources available to address homelessness in Sacramento County.

Board of Supervisors Response:

The Board of Supervisors disagrees partially with this finding.

~~While there is not a single organization responsible for all aspects of managing homelessness impacts and solutions, a single structure may not be a feasible or even optimal way to ensure the most effective use of the critical resources or meet the other challenges identified in the Grand Jury report¹.~~ It should be noted that "formal organizational structure" is understood to mean a single structure. The Grand Jury Report also calls this "working organizational structure", "responsive organizational model" "new organizational model" and a "lead entity that is actively supported by the leadership of both public and private sector organizations in County homelessness and be appropriately empowered". The report makes two preliminary suggestions: a joint powers agency or a new partnership made up of Funders Collaborative, Continuum of Care (CoC) Advisory Board, and a new entity comprised of elected leaders to be the "lead agency".

It is a strength of our community that there are unique and significant contributions and investments in homelessness solutions from each of the cities within the county, the County of Sacramento, the Sacramento City and County Continuum of Care and Sacramento Steps Forward, and the Sacramento Housing and Redevelopment Agency. Sacramento County is geographically large as well as diverse in community character and leadership. Recognizing that elected representatives will always retain accountability to their constituents and for ensuring effective and efficient public investments, we should view this ownership and involvement as a strength that we can build on. We also recognize the diversity of public and private agencies and systems (Child Protective Services, Adult Protective Services, criminal justice, primary health, behavioral health, law enforcement, income benefits, employment, homeless services) that are involved in solutions and use their specific expertise within their systems and populations to impact

~~¹Page 10 and page 16 of the report cites an organizational structure needed to create or adopt a shared vision; make or facilitate decisions on funding, implementation or changes; track the impact of programs and services; provide guidance and direction on efforts to promote coordination and collaboration among members of the community.~~

Addressing Homeless in Sacramento County: An Extraordinary Community Challenge

homelessness. We note that, even in communities with a homeless service joint power authority, we see significant involvement of multiple entities in homelessness policy, programs and implementation; for example, the City and County of Los Angeles each implement robust homeless strategies outside of the joint powers homeless agency, Los Angeles Homeless Services Agency.

We also note the important coordinating role of the Sacramento City and County Continuum of Care and Sacramento Steps Forward, as the CoC Collaborative Applicant and HMIS Lead, under the federal Continuum of Care Program and the Homeless Emergency Assistance and Rapid Transition to Housing (HEARTH) Act of 2009 to bring together diverse stakeholders to plan for a comprehensive homeless system, to build a common vision, and to inform public and private investments through stakeholder engagement, system evaluation, and promotion of evidenced-based practices.

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Addressing Homeless in Sacramento County: An Extraordinary Community Challenge

needs expressed by the community. This process should be coordinated by the five primary organizations providing resource to the homelessness effort.

Board of Supervisor's Response:

The recommendation requires further analysis.

Sacramento County appreciates the intent of the Sacramento Grand Jury to improve coordination of the organizations working to impact homelessness, ~~but disagrees that creating new structures should necessarily be the focus of our work over 2019/20.~~ Rather, In this regard, we propose to implement the strategies and activities identified under Key Focus Area #6 of the Sacramento County Homeless Plan which more broadly address the identified challenges and will strengthen our homeless system leadership, capacity, and accountability. Strategies and activities are intended to cultivate a shared vision for the homeless system, develop shared goals, and build a structure for coordinated and aligned decision making to implement the plan and accelerate progress. One of the 22 activities in this focus area (Activity 27e) is an evaluation of the effectiveness of the current structure and leadership, including recommendations to strengthen, modify and or replace the existing collaborative structures with a united governance and accountability approach. The County is identified as the Lead but will work with multiple partners to implement this activity.

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Addressing Homeless in Sacramento County: An Extraordinary Community Challenge

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Board of Supervisors Response:

The Board of Supervisors agrees with this finding

Addressing Homeless in Sacramento County: An Extraordinary Community Challenge

Finding 3. A County of Sacramento Homeless Plan to secure NPLH funds was recently developed by the County and adopted by the Board of Supervisors. The plan presents a significant initial strategic direction for addressing homelessness in Sacramento County and many of the organizations providing services and programs for the homeless collaborated with the County on the plan's development and support its direction and implementation.

Board of Supervisors Response:

The Board of Supervisors agrees with this finding.

*Does the Sacramento County Board of Supervisors have Effective Oversight
Of Elective Officers*

Finding 1. Sacramento County based oversight of the DA and Sheriff is inadequate given the potential impact their policies and action could have on the communities they serve. Opportunities exist to improve understanding, tolerance and trust between all parties.

Board of Supervisor Response:

The Board of Supervisors disagrees with the finding. In the case of the Sheriff and District Attorney, the State Constitution requires that the positions be elected, making them ultimately subject to the electorate, not the Board of Supervisors. Any revisions to the State Constitution would need to be handled at the state legislative level.

The opportunity to “improve understanding, tolerance and trust between all parties” currently exists with the Sheriff’s Outreach Community Advisory Board (SOCAB). The stated purpose of the SOCAB is to “collaboratively establish and implement programs that seek to resolve conflict, concerns and issues regarding the Sheriff’s Department and the community it serves.” SOCAB consists of five members appointed by the Board of Supervisors and five members appointed by the Sheriff, the County Executive or designee, the Inspector General (IG), and members appointed by incorporated cities within the County that choose to participate.

Finding 2. Prior BOS Inspector General contractual provisions have provided limited success in addressing the issue of oversight, resulting in a lack of accountability and transparency.

Board of Supervisors Response:

The Board of Supervisors disagrees partially with this finding. The Office of Inspector General contractual provisions have broad oversight powers that include the evaluation of the overall quality of law enforcement, custodial, and security services; the authority to encourage systemic change; and provides monitoring oversight of the Sacramento County Sheriff’s Department.

On September 11, October 16, and October 30, 2018, the Board of Supervisors discussed potential changes to the scope of services of the Inspector General’s contract. On December 4, 2018 changes were made to the scope of services, adding language for all County departments to

cooperate with the Inspector General, and that the Board of Supervisors reserves its right under Government Code to exercise subpoena authority, or ask for a Grand Jury investigation.

In addition, the scope of services now provides that the Inspector General make regular reports to the Board of Supervisors on the outcome of investigations and findings regarding Sheriff's Department operations. These are public reports (withholding any confidential information) that provide more transparency to the public.

Recommendation 1. The BOS should initiate action to create a Sacramento County oversight commission with responsibilities pertaining to the DA and Sheriff. This recommendation should be accomplished by December 31, 2019

Board of Supervisors Response:

This recommendation will not be implemented. The Grand Jury report on page 33 states that, "Oversight in the context of this investigation means the ability of an IG or oversight commission to examine, inspect, and analyze Sheriff and DA data, then make recommendations to the BOS." The Board of Supervisors has oversight of the budgetary appropriations in the Sheriff's and DA's budget, but does not have the legal authority to substitute its judgment for the Sheriff's or DA's with regard to operational decisions within the each office's constitutional or statutory authority. Similarly, the Board, or any Board created commission, cannot force program or operational changes to the respective departments.

Recommendation 2. The BOS should complete action to reinstitute the IG function and office with accompanying Memorandum of Understanding (contract with the DA and Sheriff) mandating all work with the commission. This recommendation should be accomplished by December 31, 2019.

Board of Supervisors Response:

The oversight recommendation will not be implemented, but the reinstating the IG function will be implemented. Over the course of the past six months, the Office of the County Executive has solicited proposals through a competitive Request for Proposal (RFP) process for an Inspector General. The County of Sacramento has interviewed possible candidate(s), but none were selected at that time. The County of Sacramento is committed to find a suitable candidate for the Inspector General position.

Although the County does not intend to create a separate oversight commission, continued efforts are progressing to finalize a Memorandum of

Understanding between the Sheriff and the County that will allow for a better defined process and procedures relating to IG oversight, including new measures for conflict resolution.

*Does the Sacramento County Board of Supervisors have Effective Oversight
Of Elective Officers*

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defined process and procedures relating to IG oversight, including new measures for conflict resolution.

Response to Grand Jury Final Report 2018- 19**Recreational Marijuana: Growing Health Crisis for Sacramento County Youth?**

Finding 1: *Legalization, increased availability, and easy access have led to misconceptions regarding marijuana use, particularly with youth.*

Sacramento County Department of Health Services Response:

The Department of Health Services agrees with this finding.

Finding 2: *There are significant toxicity and health concerns for youth that can lead to diminished academic performance, regressed socialization, and numerous physical health issues.*

Sacramento County Department of Health Services Response:

The Department of Health Services agrees with this finding.

Finding 3: *Although many prevention programs and partnerships have been developed to date, additional needs for youth services continue to be identified.*

Sacramento County Department of Health Services Response:

The Department of Health Services agrees with this finding.

Finding 4: *Although there are some data from the California Healthy Kids Survey (CHKS), consolidated data from multiple sources would paint a broader picture and help identify focus areas and funding needs for youth services.*

Sacramento County Department of Health Services Response:

The Department of Health Services agrees with this finding.

Finding 5: *While Sacramento County has been admirably proactive in obtaining grant funding for youth prevention, additional funding would allow for more community-based programs and for more direct support to youth in the County's middle and high schools.*

Sacramento County Department of Health Services Response:

The Department of Health Services agrees with this finding.

Finding 6: *Since results from the California Healthy Kids Survey are used for requesting funds and developing prevention programs, improved participation by school districts would benefit county youth and their families.*

Sacramento County Department of Health Services Response:

Response to Grand Jury Final Report 2018- 19

Recreational Marijuana: Growing Health Crisis for Sacramento County Youth?

The Department of Health Services agrees with this finding.

Finding 7: *To increase awareness, provide a consistent message, and reach a larger audience, schools and other community organizations that serve youth would benefit from presentation materials related to marijuana.*

Sacramento County Department of Health Services Response:

The Department of Health Services agrees with this finding.

Finding 8: *Since each school district in the County runs its own programs related to alcohol and other drugs, there is a significant variation in the resources available to students and their families throughout Sacramento County.*

Sacramento County Department of Health Services Response:

The Department of Health Services agrees with this finding.

Recommendation 1: *The Sacramento County Department of Health Services (SCDHS) and the Sacramento County Office of Education (SCOE) should maintain current youth prevention programs as well as spearhead new initiatives for county youth and their families.*

Sacramento County Department of Health Services Response:

This recommendation has been implemented.

Sacramento County Alcohol and Drug Services (ADS) operates within the Behavioral Health Services Division of the Department of Health Services and provides alcohol and drug prevention and treatment services for youth throughout the County. Prevention services for youth are designed to increase protective factors and reduce risks related to substance use, enhancing opportunities for family and school success.

Sacramento County ADS Prevention programs are funded by the Substance Abuse and Mental Health Services Administration (SAMHSA) Substance Abuse Prevention and Treatment (SAPT) Block Grant. The current annual SAPT funding amount of approximately \$1.2 million will be maintained contingent upon SAMHSA's annual allocation to continue the important prevention services currently provided by Sacramento County ADS' four contracted providers, including SCOE.

Response to Grand Jury Final Report 2018- 19

Recreational Marijuana: Growing Health Crisis for Sacramento County Youth?

In Fiscal Year 2018-19, SAMHSA provided a one-time SAPT allocation increase in the amount of \$750,000 for the Alcohol & Substance Abuse Prevention (ASAP) 2.0 project. The County allotted this funding to SCOE as the lead agency of the Sacramento County Coalition for Youth to administer and coordinate established prevention services and spearhead new initiatives:

- Youth Summit, June 14, 2019: 91 students participated
- New youth-led advertisements and Public Service Announcements (PSAs) for the Future Forward Campaign
- Media strategy for the Future Forward Campaign for Back-to-School months (August-September 2019) and holidays (December 2019): distribution in 9 local movie theaters, TV and streaming advertisements with KCRA TV, billboards and bus transit signs, bus and light rail advertisements, and media and information dissemination at the 2019 California Classic at Golden One Center
- Spanish PSAs on KCRA's Spanish language channel
- Coordination with Uptown Studios to add teacher and student input to the Future Forward 6th grade curriculum
- Implementation of a countywide Marijuana Summit in Spring 2020 in collaboration with California State University, Sacramento
- Implementation of a countywide Youth Summit in Spring 2020
- Overall coordination of countywide prevention efforts and reporting
- Coordination of efforts with the City of Sacramento to implement four Sell-SMaRT™ trainings for marijuana dispensary staff

In Fiscal Year 2019-20, approximately \$200,000 of Realignment funds were added to prevention provider contracts to further enhance ASAP 2.0 efforts:

- Community drug prevention workshops and exhibits
- Three additional schools for Friday Night/Club Live events: 59 schools total
- Life skills training with the addition of marijuana/cannabis/Tetrahydrocannabinol (THC) education
- School-based marijuana prevention training for youth, parents, and school professionals
- Youth leadership and advocacy projects for substance use prevention
- Enhanced efforts within the Sacramento County Coalition for Youth (SCCY) coordinated by SCOE

In addition, all prevention providers are addressing vaping in their prevention work.

Response to Grand Jury Final Report 2018- 19
Recreational Marijuana: Growing Health Crisis for Sacramento County Youth?

Within the SCCY, contracted prevention providers will continue to participate in countywide prevention efforts and reporting, including Town Hall meetings, a Youth Summit and a Marijuana Summit, and social media campaigns targeting youth marijuana prevention. SCOE is pursuing plans to coordinate with the City of Sacramento in implementing the Sell-SMarT™ certification training program for marijuana dispensary staff to encourage vendor responsibility and compliant cannabis sales.

Additionally, contracted ADS outpatient and intensive outpatient treatment providers are committed and dedicated to fostering prevention efforts with youth and families. Substance use education programs and resources facilitated in multiple weekly outpatient groups and school-based settings include information about marijuana use, abuse and addiction. For example, contracted treatment provider Another Choice, Another Chance delivers weekly prevention groups at Success Academy, Luther Burbank High School, Mack Road/Valley High Community Center, and Oak Park Community Center.

Recommendation 2: *The Sacramento County Department of Health Services and Sacramento County Office of Education should continue their highly successful collaborations with partners, such as Sacramento County Coalition for Youth and Coalition for a Safe and Healthy Arden Arcade. Over the next budget cycle, SCDHS and SCOE should proactively expand partnerships with entities such as school districts, parent-teacher associations, city governments, public health officials, CPS, and law enforcement.*

Sacramento County Department of Health Services Response:

This recommendation has been implemented.

The collective impact of the Sacramento County Coalition for Youth (SCCY) brings a structured form of collaboration that advances local prevention efforts. The Coalition is led by SCOE and is comprised of members from diverse segments of the community, such as community-based organizations, city governments, local law enforcement, faith-based groups, parents, and youth. The SCCY includes representatives from Sacramento County ADS, each contracted prevention provider, and the Coalition for a Safe and Healthy Arden Arcade (CSHAA).

As a prevention collaborative of the Sherriff's Community Impact Program, CSHAA is comprised of local stakeholders that include community leaders,

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local law enforcement, government representatives, community-based organizations, residents, and youth. Sacramento County ADS and contracted prevention provider, Omni Youth Programs, are members of CSHAA.

Sacramento County ADS and Sacramento County Public Health (SCPH) work jointly on initiatives related to alcohol and drugs in Sacramento County. Sacramento County ADS houses a SCPH Program Planner in its offices who attends ADS staff meetings, is a member of the Alcohol and Drug Advisory Board, provides public health updates to ADS staff, and shares ADS updates with SCPH leadership.

School districts and parent-teacher associations are offered the opportunity to increase engagement through regular invitations to Town Hall meetings, Youth Summits, school-based marijuana prevention training for youth, parents, and school professionals, and community-based activities. SCOE facilitates Friday Night Live and Club Live programs at several school districts in which middle and high school chapters are the core.

Recommendation 3: *SCDHS, SCOE, and their partners should collect and measure trend data from multiple sources, using whatever means are possible. Possible data include youth usage, treatment data, suspensions, expulsions, arrests, DUIs and ER visits.*

Sacramento County Department of Health Services Response:

This recommendation has been implemented.

Sacramento County ADS collects and measures trend data through its Electronic Health Record, myAvatar™, and the California Outcomes Measurement System (CalOMS) Treatment database. myAvatar™ is recovery-focused and allows for protected, confidential data collection related to substance use and addictions management. CalOMS Treatment is California's data collections and reporting system for substance use disorder treatment services.

Suspension/expulsion and chronic absenteeism data is available through the California School Dashboard utilized by SCOE and the school districts. The Dashboard reports performance and progress on both state and local measures.

Additional data collection resources and sharing opportunities with Sacramento County ADS partners will be explored in order to continue to measure information and evaluate outcomes for the benefit of youth and families.

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Recommendation 4: *Over the next budget cycle, SCDHS, SCOE, and school districts should vigorously pursue sustainable funding for education and prevention programs for youth and their families from multiple sources such as: Prop 64, Federal and State grants, and private organizations.*

Sacramento County Department of Health Services Response:

This recommendation has been implemented.

Funding for Sacramento County ADS Youth Treatment and Prevention programs and services has been consistent and stable, and is anticipated to continue at current levels. Youth programs did not receive Prop 64 funds in the 2018-19 funding cycle. Moving forward, it is unknown when these funds will be received and how they will be distributed to various youth services entities in Sacramento County.

Sacramento County ADS identifies ways to leverage existing funding for increasing youth marijuana prevention services. Federal, State and private funding opportunities are pursued as they become available. In addition to funding received through the Sacramento County ADS, contracted prevention providers, including SCOE, maximize additional funding outside of the Sacramento County Department of Health Services as appropriate to their organization's capacity and resources.

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Finding 1: *Legalization, increased availability, and easy access have led to misconceptions regarding marijuana use, particularly with youth.*

Sacramento County Department of Health Services Response:

The Department of Health Services agrees with this finding.

Finding 2: *There are significant toxicity and health concerns for youth that can lead to diminished academic performance, regressed socialization, and numerous physical health issues.*

Sacramento County Department of Health Services Response:

The Department of Health Services agrees with this finding.

Finding 3: *Although many prevention programs and partnerships have been developed to date, additional needs for youth services continue to be identified.*

Sacramento County Department of Health Services Response:

The Department of Health Services agrees with this finding.

Finding 4: *Although there are some data from the California Healthy Kids Survey (CHKS), consolidated data from multiple sources would paint a broader picture and help identify focus areas and funding needs for youth services.*

Sacramento County Department of Health Services Response:

The Department of Health Services agrees with this finding.

Finding 5: *While Sacramento County has been admirably proactive in obtaining grant funding for youth prevention, additional funding would allow for more community-based programs and for more direct support to youth in the County's middle and high schools.*

Sacramento County Department of Health Services Response:

The Department of Health Services agrees with this finding.

Finding 6: *Since results from the California Healthy Kids Survey are used for requesting funds and developing prevention programs, improved participation by school districts would benefit county youth and their families.*

Sacramento County Department of Health Services Response:

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The Department of Health Services agrees with this finding.

Finding 7: *To increase awareness, provide a consistent message, and reach a larger audience, schools and other community organizations that serve youth would benefit from presentation materials related to marijuana.*

Sacramento County Department of Health Services Response:

The Department of Health Services agrees with this finding.

Finding 8: *Since each school district in the County runs its own programs related to alcohol and other drugs, there is a significant variation in the resources available to students and their families throughout Sacramento County.*

Sacramento County Department of Health Services Response:

The Department of Health Services agrees with this finding.

Recommendation 1: *The Sacramento County Department of Health Services (SCDHS) and the Sacramento County Office of Education (SCOE) should maintain current youth prevention programs as well as spearhead new initiatives for county youth and their families.*

Sacramento County Department of Health Services Response:

This recommendation has been implemented.

Sacramento County Alcohol and Drug Services (ADS) operates within the Behavioral Health Services Division of the Department of Health Services and provides alcohol and drug prevention and treatment services for youth throughout the County. Prevention services for youth are designed to increase protective factors and reduce risks related to substance use, enhancing opportunities for family and school success.

Sacramento County ADS Prevention programs are funded by the Substance Abuse and Mental Health Services Administration (SAMHSA) Substance Abuse Prevention and Treatment (SAPT) Block Grant. The current annual SAPT funding amount of approximately \$1.2 million will be maintained contingent upon SAMHSA's annual allocation to continue the important prevention services currently provided by Sacramento County ADS' four contracted providers, including SCOE.

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In Fiscal Year 2018-19, SAMHSA provided a one-time SAPT allocation increase in the amount of \$750,000 for the Alcohol & Substance Abuse Prevention (ASAP) 2.0 project. The County allotted this funding to SCOE as the lead agency of the Sacramento County Coalition for Youth to administer and coordinate established prevention services and spearhead new initiatives:

- Youth Summit, June 14, 2019: 91 students participated
- New youth-led advertisements and Public Service Announcements (PSAs) for the Future Forward Campaign
- Media strategy for the Future Forward Campaign for Back-to-School months (August-September 2019) and holidays (December 2019): distribution in 9 local movie theaters, TV and streaming advertisements with KCRA TV, billboards and bus transit signs, bus and light rail advertisements, and media and information dissemination at the 2019 California Classic at Golden One Center
- Spanish PSAs on KCRA's Spanish language channel
- Coordination with Uptown Studios to add teacher and student input to the Future Forward 6th grade curriculum
- Implementation of a countywide Marijuana Summit in Spring 2020 in collaboration with California State University, Sacramento
- Implementation of a countywide Youth Summit in Spring 2020
- Overall coordination of countywide prevention efforts and reporting
- Coordination of efforts with the City of Sacramento to implement four Sell-SMarT™ trainings for marijuana dispensary staff

In Fiscal Year 2019-20, approximately \$200,000 of Realignment funds were added to prevention provider contracts to further enhance ASAP 2.0 efforts:

- Community drug prevention workshops and exhibits
- Three additional schools for Friday Night/Club Live events: 59 schools total
- Life skills training with the addition of marijuana/cannabis/Tetrahydrocannabinol (THC) education
- School-based marijuana prevention training for youth, parents, and school professionals
- Youth leadership and advocacy projects for substance use prevention
- Enhanced efforts within the Sacramento County Coalition for Youth (SCCY) coordinated by SCOE

In addition, all prevention providers are addressing vaping in their prevention work.

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